



— REPORT —
JANUARY – NOVEMBER 2019

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2019

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The development of this monitoring has been facilitated by the group of students “Education in Focus”, through continuous consultation with academic staff from public universities and the cooperation with the Commissioner for the Right to Information and Protection of Personal Information

The findings, recommendations and opinions presented in this monitoring do not necessarily represent that of the donor.

1. Abstract

The protest of December 2018 was the most massive manifestation of student revolt in the transition history. In the absence of guidance or direction from any political or social entity, this protest was able to clearly present and impose on the government 8 requirements related to tuition fees reduction, expenditure transparency, student representation, teaching performance and vetting of academic titles.

As a result of the massive participation, resilience and fair demands, students imposed the requests on the government and the prime minister by forcing them to publish the "Pact for the University", to dismiss the Minister of Education, Sport and Youth, Mrs. Lindita Nikolla, and to replace all of the representatives of the Ministry in the Administration Boards of public universities in the country. This package of promises and measures, the "Pact for the University", was announced by the Prime Minister on 19th of December 2018 at the "Ismail Qemali" University in Vlora and were later concretized in **11 Decisions of Council of Ministers and 4 Prime Ministerial Orders on 26 December 2018**, which intended to address part of the 8 requests formulated and solicited by the students during the protest.

Through its "**Education in Focus**" initiative, the Civic Resistance, **with the support of the Olof Palme Center**, monitored the implementation of the "**Pact for the University**" including every act, deadline, decision or initiative addressed in this policy document.

The purpose of this monitoring is to promote accountability and transparency in the implementation of the measures taken by the government in the framework of the pact and maximize the benefits of the students through their empowerment and involvement in the process. The monitoring also aims at exerting pressure on the government to implement timely and with quality the promises made in the Pact for the University.

At the same time, this initiative aims at raising awareness between stakeholders (students, lecturers, NGOs and civil society activists), to take full advantage of the "Pact for the University", for the purpose of ultimately improving the quality of education and student life.

❖ **The importance of the "Pact for the University" monitoring:**

Firstly, through this monitoring, the Civic Resistance will assess the changes, improvements and innovations that the governmental pact for the university in higher education system in Albania will bring throughout 2019, in relation to the quality and fulfillment of the real student requirements.

The Pact for the University is a product of the strength of a clean civic protest oriented towards the demands of a social group such as students and monitoring its performance serves as an analysis for Albanian citizens to understand that such protests serve as positive precedents if the government promises are implemented, or as negative precedents if it is found that government measures under this pact are not implemented and need to result as mechanisms to soften the protest (claims of various groups during the protest).

❖ **Duration**

The team of the Civic Resistance and experts who participated in the monitoring of the "Pact for the University" were engaged through the publication of three-month periodic reports on the progress of

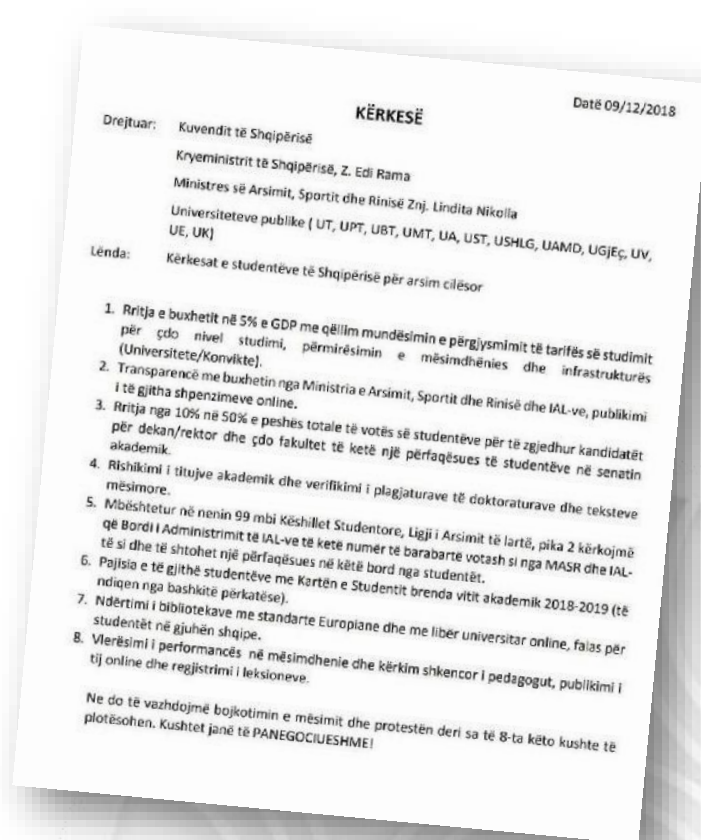
the governmental policy implementation and a final closing document at the end of October, a moment when the overwhelming part of the deadlines for the fulfillment of the pact promises came to an end.

❖ Student Requests

The student protest began with the demand to abolish the re-examination fee payment on December 5, 2018, a fee that the government abolished just one day after the protest. On the third day, the students came up with 8 formal requests for the Prime Minister and MESY and after the protest reached a massive participation, the government accepted the requests and in the absence of dialogue offered on December 19th the "Pact for the University" in response to them.

8 student requests from the December Protest:

1. Increase of the education budget by 5% of the GDP in order to diminish the tuition fees for each level of study, to improve teaching and infrastructure.
2. Budget transparency from the MESY and HEIs, online publication of all the expenditures.
3. Increase of the weight of student vote from 10% to 50% during the selection of academic structures.
4. Administration Board must have an equal number of members from the HEI and the MESY and one representative must come from the students.
5. Equipment of all students with the Student's Card within the academic year 2018 – 2019.
6. Review of academic titles, lecture textbooks and verification of plagiarism in PhDs.
7. Performance evaluation in teaching, scientific research, online publications and registration of lectures.
8. Building a library with European standards and an online university book for students in Albania.



2. Monitoring methodology

In order to carry out this monitoring, the methodology of collecting information from several sources was followed, starting from:

- a) Review of the Official Journal
- b) Verification of the publication of acts from the government
- c) Media news in televisions
- d) Official publications on webpages and social media of the Prime Minister and the government.
- e) Involved and responsible institutions for the implementation of the Pact for the University and *requests for information* have been sent to gather information and evaluate the process according to the data issued from the institutions themselves.
- f) Periodical meetings were organized with students from 5 universities who have completed the report index card on the promises and deadlines of the “Pact for the University” implemented in universities, to gather information even from the students directly as beneficiaries.

In order to develop this monitoring, experts in the field of education were engaged, together with the Student Network “Education in Focus”, a group which was trained and empowered during the implementation of this initiative.

It was intended to present synthesized and easily understandable information on how the situation is on:

- Report of the student’s requests and their reflection in the “Pact for the University”.
- Level of effectiveness of the promises that the “Pact for the University” predicts.
- Report of the government’s and the institution’s transparency on their work , by evaluating:
 - Official publications
 - Public communications
 - Answers for information requests

The team of the Civic Resistance **has also assessed the quality, transparency, territory and time** of the realization of the promises predicted in the Pact for the University where the main measuring indicator has been the effectiveness of the promises:

"Effectiveness is an indicator that expresses the assessment of the impact of an action on a given process, or in other words the level of achievement of objectives and the relationship between the expected outcome and the actual outcome of the activity."

3. Main Findings

- ❖ The Pact for the University **did not fully reflect the 8 student requirements**, the government **did not respect the deadlines** of most of the promises made by them, **and student involvement in the process resulted to be really low.**
- ❖ The student selection process of the representatives from the MESY in the Administration Boards **exceeded the predicted deadlines**, was associated with a lack of transparency and low participation in voting (**11% at UT, 1.33% at MUT**). MESY disqualified the candidates after they were cast out by students and in some cases selected candidates not based on student votes but on the Code of Administrative Procedures.
- ❖ Of the 35 members nominated by MESY, **18 are public administration officials**, 8 from the academic world, 6 from the civil society and the private sector, and 3 from the field of journalism. **Only 13 of them are public figures** while 22 members are low profile people in terms of presence and information available to them in public.
- ❖ **The promise to launch the process of reviewing scientific titles and anti-plagiarism control in June 2019 was not fulfilled, according to DCM no. 777.** At the end of the deadline of the Pact for the University there are 0 revised titles, despite the fact that according to the National Statistical System, 34% of the students state that their lecturers are incompetent to convey them knowledge.
- ❖ **The digital library cost US \$ 687,825** but students are unable to find **information that matches their curricula** and **can not access any books or scientific materials in Albanian** as promised in the Pact for the University.
- ❖ Although MESY is the responsible institution, the budget of this institution available for the Student Card for 2019 is **0 lek**, **while** over 20,000 students in Tirana have been equipped with the Student Card in the beginning of November and the distribution process in other regions has begun.
- ❖ The National Student Survey not only did not end within the prescribed deadlines, but in relation to the public and the students, **the results have not yet been made public and failed to create evaluation files for public HEI professors.**
- ❖ The U-transparency.al portal contains official data on the CVs of the professors and the names of Board Members but does not contain **Board Decisions, Procurement and Public Contracts and clarity of financial indicators for students.**
- ❖ Within May 2019, the Solidarity Fund for Higher Education was to be set up, with 20% of the corporate social responsibility fund benefiting from concessionary contracts going to Higher Education funding, **but there is no public figure or document proving the creation of The Solidarity Fund and its investment in higher education.**

4. Monitoring of the “Pact for the University” January – November 2019

4.1 Budget, tuition fees and investments in dormitories

The budget for education did not increase by 5% of the GDP, but remained unchanged after its adoption in December 2018, except for the change of 300,000 million Lek for the reconstruction of dormitories added through the normative act Nr. 2, dated 19.12.2018 and the Normative Act issued in October 2019, which shows a reduction of higher education funds from 7.4 to 7.2 billion LEK or 1.6 million EUR.

The funds for the "Education Sector" projected for 2019, as part of the education budget, amount a total of 57.8 billion LEK. Compared to the Gross Domestic Product, funding for the education sector is projected to reach 3.3% of the GDP, but the revenue allocated to higher education referred to 2018 only goes up to 0.4% of the GDP.

Tuition fees and Scholarships. Through three Decisions of the Council of Ministers no. 779, 780 and 784 dated 26.12.2018 the government completed the first student demand partly, by removing the tuition fee for students with an average above 9, offering scholarships for them and halving the fee for other bachelor students only for the year 2018 - 2019. Also, through these DCMs the government reduced by 50% the fee for the master's degree for students with an average above 9. The fee reduction was achieved only for some preferential categories under a scheme offered by the government, that of merit-based fee reduction and not for everyone as requested by the students. The financial impact from the state budget in total on the reduction of fees and scholarships to the bachelor level for the academic year 2018 - 2019 was 2.1 billion Lek or divided by categories in the table below:

Study level	Benefit scale	Category of benefiting student	Nr. of beneficiaries	Financial impact on state budget
Bachelor	100% fee exemption	Students with an average grade 9 to 10	6,235 students	201.9 million Lek
Bachelor	50% fee exemption	Students with an average grade 5 to 9	70.000 students	1 billion Lek
Bachelor	10.000 lekë/ month scholarship	Students with an average grade 9 to 10 and students from families benefiting from economic aid	8703 students	460 million Lek
Master	50% reduction of the tuition fee	Students with an average grade 9 to 10	3311 students	150 million Lek
Master/ bachelor	Half fee for dormitories in bad living conditions (not restored)	All students registered in dormitories	8000 students	200 million Lek
Total			96.249	2.1 billion Lek

**The financial impact on the state budget for the beneficiaries of the category “students with an average grade 5 to 9 of the bachelor level was only for 2019, as for 2020 it will be reduced for students with an average above 6.*

Dormitories. *The conditions of the infrastructure in dormitories prior to the protest was extremely depreciated in Tirana and in all other buildings in the regions. The premises were in urgent need of rehabilitation, furniture, beds, new mattresses and sheets. According to a report by Civic Resistance in February 2018, 89% of students claimed that their toilets were far from normal standards, mainly missing doors, running water and hygiene equipment.¹*

Administration: Currently, there are 8 student accommodation companies functioning, 3 of which are located in Tirana and 5 in Vlora, Shkodra, Elbasan, Gjirokastra and Korça.

Funding and intervention: The fund that MESY has at its disposal to cover operating costs for these companies is 350 million Lek per year, with the rest being funded by the enterprises themselves, which are provided by student accommodation fees.

#PAKTIPËRUNIVERSITETET

RIKONSTRUKTIMI I KONVIKTEVE

10,200 STUDENTË
SHKODËR, TIRANË, ELBASAN,
KORÇË, VLORË DHE GJIROKASTËR

600 MILION LEKË INVESTIME


MINISTRIA E ARSIMIT
SPORTIT DHE REJES

Under the pressure from the student protests, the Albanian government was forced to implement an emergency grant agreement signed in 2016 with the German Development Bank (KfW) for the renovation of student dormitories in Tirana under the energy efficiency principle of 18.8m Euros.

Also, again under the Pact for the University, the government was forced to amend the state budget for 2019 through normative act Nr. 2, dated 19.12.2018 allocating another 300 million new Lek extra for the reconstruction of dormitories.

The Minister of Education, Ms. Besa Shahini on October 7, 2019 published the data that the state budget has allocated 600,000 million Lek for the reconstruction of regional dormitories.

Transparency: The whole process of investing in dormitories has been accompanied by a lack of financial transparency eventhough central and local government officials go on monthly public appearances in these buildings.

¹<http://qendresaqytetare.al/ep-content/uploads/2018/02/Analiza-e-pyetesorit-mbi-kushtet-Higjiene-Sanitare-ne-Qytetin-Studenti.pdf>

In this context, it is worth emphasizing that the second largest university municipality in Albania, the one in Durrës, has no dormitories for students studying at "Alexander Moisiu" University.

Promises:

1. During the electoral campaign for the local elections, the Mayor promised that within his second mandate he would build the University Campus, which will consist of 11 new buildings in the Student City, as well as new reading and study facilities.²

2. As part of the government's investment in infrastructure under the Pact for the University at a meeting in AUT (Agricultural University of Tirana), the prime minister announced a 1m-Euro investment for a didactic farm of 135 hectares under an agreement between the Ministry of Agriculture and the Agricultural University of Tirana on March 15, 2019.

Current situation: According to preliminary data, buildings A and B are currently under construction near the Construction Engineering Faculty based on the energy efficiency principle of KfW fund and the municipal intervention in 13 out of 25 buildings in Student City has been completed.

4.2 Transparency with the budget and online publication of HEI expenditures

Given the student demand but also the findings of the Civic Resistance's monitoring during the 2017 - 2018 academic year where the student's money went to luxury spendings for the rectors, cars and inflated contracts on safety of buildings, rather than on science and student services, the government addressed this requirement in the "Pact for the University" promising to establish a structure in the MESY, responsible for controlling transparency in higher education and the U-transparency portal with detailed data on university expenditures and student complaints.

Referring to DCM 781/2018 at the beginning of April 2019, the portal u-transparencia.al was created, which contains data on the CVs of the professors of the majority of public universities, data on the names and CVs of the members of the Board of Administration appointed by MESY and information on the university incomes and expenditures in reports every 3 months.

The portal currently has problems and deficiencies in:

- Continuous publication of decisions of the Boards of Administration of the HEIs.
- Public procurement documentation of the universities (Tenders, contracts, request, offers and other details).

>   <https://u-transparencia.al>



BUXHETI | BURSAT | ANKESA IME | PROKURIMET | MARREVESHJET
STAFI AKADEMIK | SHKEMBIMET STUDENTORE | VENDIMET | BORDI DREJTUES

Portali i Transparencës Universitare

Increase of the weight of student vote from 10% to 50% during the selection of academic structures

In the Pact for the University document, the government has argued the rejection of this request by citing examples of other European and regional countries that do not have student vote weight more than 20% in academic elections. But in this respect, the legal tradition of the 2007 law on higher education has not been taken into account, where the weight of the student vote has been 20%, a change that could be incorporated in the current law 80/2015.

On January 30, 2019, members of the Socialist Movement for Integration presented a legal initiative to the Parliamentary Commission on Education and Means of Public Information, to change the weight of the student vote from 10% to 50%, an initiative that responded to the demands of the students. This initiative was not welcomed by the majority and the Pact for the University did not provide for any legal changes.

In September 2019, the Civic Resistance, supported by a group of students from public universities, presented to the Minister of Education a request and a draft to increase the weight of the vote by 30%, referring to the precedent of the 2007 law on higher education, where the weight of the student vote and non-academic staff was 25% and the precedent of the University of Barcelona where the share of student vote was 30%. This request was also rejected immediately by the Minister and her staff.

Part of the promises of this point in the **"Pact for the University" in the context of increasing student representation in university structures was also the promise to hold Student Council elections within June**, but these elections were held within the deadline only at Ismail Qemali University in Vlora, so **only in one of the 14 public universities**.

4.4 Representation of students in the Administration Boards of HEIs

According to the Law on Higher Education, the Boards of Administration consist of seven members, as part-time employees. The members, HEI representatives, are selected by the HEI Academic Senate. Representative members of the Ministry responsible for Education and the local government unit are recognized experts in the academic, managerial, economic and legal fields and are respectively appointed by the Minister responsible for Education and the head of the local government unit.

The composition of the Board of Administration is determined by the Mid-Term Budget Plan of the public Higher Education Institution. If the institution itself provides fifty percent (50%) or more of the mid-term budget, four of the members are representatives of the HEI and three are representatives of the Ministry responsible for Education. In cases when the institution itself provides less than fifty percent of the mid-term budget, three of the members are representatives of the HEI and four are representatives of the Ministry responsible for Education. Today, out of all public HEIs, only the University of Tirana has a majority of University representatives.

On 26.12.2018 Decision no. 782 of the Council of Ministers "**On the Determination of Criteria and Procedures for the Selection of Members of the Board of Administration, representatives of the Ministry responsible for Education, in public Higher Education Institutions**". As a result of this DCM:

- All Board Members appointed by the MESY are **replaced**.
- **New appointments** will be made through an *open and public oriented process*.
- **One of the members** appointed by the MESY has to come up as a proposal from the students but has to be a public figure in accordance with the law.

In reference to this bylaw on 9 February 2019 the MESY announced the competition for Board Members, Ministry representatives and students but for reasons still unpublished this process was postponed three times for re-applications and took about a month and a half and **despite the Pact for the University deadline expiring, student representative seats are still vacant**. What is noticed from the publication of the list of members of the Board of Administration appointed by the MESY is that only 8 of the 12 Universities were named student representatives, while the members appointed by the MESY do not turn out to be public figures as provided for in the DCM.

During the monitoring period, several important processes took place regarding the re-composition of the new Board of Administration by appointing and electing members from the MESY and members elected by the students themselves in the majority of public universities.

4.4.1 Procesi i emërimit të Anëtarëve të Bordeve të Administrimit nga MASR

Pas zëvendësimit të 35 anëtarëve të Bordeve të Administrimit, përfaqësues të MASR vihet re se një pjesë e madhe e tyre vijnë si zyrtarë të administratës publike përkatësisht 18 prej tyre, 8 vijnë nga fusha akademike, 6 vijnë nga shoqëria civile dhe sektori privat dhe 3 vijnë nga fusha e gazetarisë.

Pavarësisht se Anëtarët e Bordit sipas qeverisë u riformatuan për të vendosur në to figura publike dhe për t'i dhënë mundësi studentëve të votonin një përfaqësues të zgjedhur prej tyre. Nuk ka munguar presioni dhe denoncimi nga studentët, akademikët³ dhe shoqëria civile⁴ mbi keq-menaxhimin dhe konfliktin e interesit të Anëtarëve të rinj të Bordit, të cilët kryesisht ishin zyrtarë të lartë të administratës publike. Pra sërisht MASR ka qëndruar tek formati i zyrtarëve të shtetit për tu përfaqësuar në borde.

Megjithëse një nga kriteret që duhet të përmbushnin të zgjedhurit në borde ishte të qënurit figurë publike, sipas monitorimit të Qëndresës Qytetare **vetëm 13 nga 35 anëtarët e rinj të emëruar nga MASR janë figura publike**. Pra 22 të emëruar në borde janë persona me profil të ulët sa i përket

³ <https://urbanlajme.com/2018/12/09/artan-fuga-ndez-protesten-e-studenteve-ja-cfare-paralajmeron-per-ne-mbremje/>

⁴ <https://www.facebook.com/qendreseqytetare/photos/a.1730930620466161/2701041240121756/?type=3&theater>

prezencës dhe informacionit që gjendet për ta në publik (përfundim i nxjerrë edhe nga konsultimet me studentët dhe monitorimi i publikimeve apo prezences në media i këtyre individëve).

4.4.2 Election process of Members of Administration Boards from students

The process of electing Administration Board Members from students as MESY representatives has been completed in only 8 of the 12 universities. At the Polytechnic University of Tirana, the process was canceled with order from MESY because the candidate selected by the students was in conflict of interest as he belonged to the PUT academic staff. At the University of Tirana, the winner from the student votes was announced professor Llesh Lleshaj but this candidacy was declared null and void with the argument that engagement in the composition of the Board of Administration of the PUT or UT, as representatives of the ministry responsible for education, violates the principle of balance of composition of this body, as the winning candidates are part of the academic staff of PUT or UT.

Antaret e bordit te administrimit zgjedhur nga studentet

Nr.	IAL	Antaret e bordit te administrimit zgjedhur nga studentet
1	Universiteti "Luigj Gurakuqi" Shkodër	Ted Paco
2	Universiteti Bujqësor i Tiranës	Marin Mema
3	Universiteti "Eqerem Çabej" Gjirokastrë	Erjon Nebiaj
4	Universiteti "Ismail Qemali" Vlorë	Anjeza Shiko
5	Universiteti "Aleksandër Moisiu" Durrës	Etleva Leskaj
6	Universiteti "Aleksandër Xhuvani" Elbasan	Luan Rapi
7	Universiteti "Fan Noli" Korçë	Artur Balli
8	Universiteti i Arteve	Bujar Kapexhiu

For the candidates of the Medical University of Tirana (MUT), the Ministry of Education, Sports and Youth has requested for the elections to be repeated.

The argumentation: “While aiming for the

outcome of this electoral process to be a fair reflection of the will of the student community, whose interests will be represented on the MUT Board of Administration, and with the confidence that the foundation of the legitimacy of a democratic electoral process stands for participation in elections, we regret that the low **participation of 1.33%** of students does not guarantee the implementation of the spirit of the Pact for the University” and does not guarantee the representation of the student voice in this body at all.

<i>Composition of new Boards</i>	Public administration	Professors	Journalists	Civil society/ Private sector	In process	Total	Public figures
<i>Board members appointed by the MESY</i>	18	8	3	6	0	35	13
<i>Board members appointed by the students</i>	3	1	2	2	4	12	2

As a result of these changes we can state that:

* The Prime Minister replaced the members of the Boards of Administration, but once again government officials were appointed, not people from the academic world, but former politicians or representatives of political posts. As a result of the replacement of the boards, there was no change of spirit but only change of names. Also, **administrators who are directly involved with managing the money of students continue to be in charge.**

* Students requested for one of the members of the Board of Administration to be a student, while **MESY offered for one of them to be voted by the students.**

* The selection process from the students of the representative members from MESY **exceeded the deadlines set** by the Pact for the University. Although the process was due to end in March 2019, it was not fully finished even by June 30, 2019.

* Student voting for members of the Boards of Administration was associated with **a lack of transparency and participation.** At the largest university in Albania, that of Tirana, only 11% of the students participated in voting, while only 1.33% participated at the Medical University of Tirana.

* **The lack of specific regulation** on the voting process for board members resulted in a violation of the right to vote, as MESY selected candidates not on the basis of votes but on the basis of the administrative procedure code where the head, in this case the Minister of Education, is entitled to choose one of the three candidates regardless of the number of votes that the candidate has accumulated.

* **The penalty on candidates** coming from the circle of academics, after participating in the electoral process and expressing the will of the students to be student representatives.

To illustrate and point out this problematic, we will refer to the polls conducted at the "Fan Noli" University in Korça, where the Minister of Education, Ms. Besa Shahini ordered the nomination of

the candidate "Artur Balli", undermining democracy and the willpower of student voters, most of whom voted for "Kostanca Doku".

Voting results for members of Administration Boards at the University of Korça


 REPUBLIKA E SHQIPËRISË
 REPUBLIKA E SHQIPËRISË
 UNIVERSITETI "FAN S. NOLI" KORÇË
 KOMISIONI INSTITUCIONAL I ZGJEDHJEVE

Nr. 933 Prot. Korçë më 16.05.2019

VENDIM Nr. 279

Në zbatim të rregullores nr. 2459/1, datë 15.03.2016 "Për organizimin e zgjedhjeve të para për autoritetet dhe organet drejtuese në institucionet publike të arsimit të lartë në Republikën e Shqipërisë", si dhe VKM Nr. 782, datë 26.12.2018, "Për përcaktimin e kritereve dhe të procedurave të përzgjedhjes së anëtarëve të bordit të administrimit, përfaqësues të ministrisë përgjegjëse për arsimin, në institucionet publike të arsimit të lartë", Komisioni Institucional Zgjedhor pasi mori vendimet për rezultatet e KZF-ve dhe bëri mbledhjen e votave

VENDOSI:

1- Të shpallë rezultatit përfundimtar të zgjedhjeve për anëtar të bordit të administrimit që votohet nga studentët:


ALBENS TABAKU	153 VOTA
ARTUR BALLI	259 VOTA
KOSTANCA DOKU	313 VOTA
LORENC BELLOVODA	219 VOTA
MAKSIM FEJZULLA	195 VOTA

2- Në bazë të rezultateve Komisioni Institucional Zgjedhor shpall Fitues kandidatët:

- ARTUR PANDI BALLI
- KOSTANCA GAQO DOKU
- LORENC KRISTAQ BELLOVODA

Komisioni Institucional Zgjedhor

- **ARDIAN MATKA** (Kryetar)
- **AIDA MOSKO** (Anëtar)
- **DORIAN MARKU** (Anëtar)
- **DEJVI HOXHA** (Student)


 REPUBLIKA E SHQIPËRISË
 MINISTRIA E ARSIMIT, SPORTIT DHE RINISË
 MINISTRI

Nr. 5981 Prot. Tiranë, më 07.06.2019

URDHËR

Nr. 328, datë 07.6.2019


PËR
DISA NDRYSHIME NË URDHËRIN NR. 162, DATË 13.03.2019
"PËR LIRIMIN NGA Detyra të Anëtarëve të Bordit të Administrimit të Universitetit "Fan S. Noli", Korçë dhe Emërimit në Detyrë të Anëtarëve të Rini, Përfaqësues të Ministrisë Përgjegjëse për Arsimin"

Në mbështetje të pikës 4 të nenit 102 të Kushtetutës së Republikës së Shqipërisë, të nenëve 48, 49 dhe 50 të ligjit nr. 80/2015 "Për arsimin e lartë dhe kërkimin shkencor në institucionet e arsimit të lartë në Republikën e Shqipërisë" dhe Vendimit nr. 782, datë 26.12.2018 të Këshillit të Ministrave "Për përcaktimin e kritereve dhe të procedurave të përzgjedhjes së anëtarëve të Bordit të Administrimit, përfaqësues të ministrisë përgjegjëse për arsimin, në institucionet publike të arsimit të lartë".

URDHËROJ:

- Në pikën 2 të urdhrit, nr. 162, datë 13.03.2019, të shtohet shkronja "v", si më poshtë:
"v) Artur Balli"
- Pika 3 e urdhrit, nr. 162, datë 13.03.2019, shfuqizohet.
- Nga kohen për zbatimin e këtij urdhri, Sekretari i Përgjithshëm i Ministrisë së Arsimit, Sportit dhe Rinisë, Universiteti "Fan S. Noli", Korçë dhe anëtarët e Bordit të Administrimit.

Ky urdhër hyn në fuqi menjëherë.


 BESHA SHAHINI
 Ministër

The Minister Decree for the appointment of Mr. Artur Balli as member of the Administration Board at "Fan Noli" University

Participation in voting for board members in universities was relatively low, where it is worth emphasizing the case of the Faculty of Geology and Mining, where only 55 students from 2500, or

only 2.2% of them participated. Reasons for not participating relate to lack of trust on the process, lack of prior information and the importance of the board members regarding administration of the money of the universities.

FGJM

9 MAJ 2019

NUMRI I PËRGJITHSHËM I VOTAVE TË VLEFSHME: 55

REZULTATET E KANDIDATËVE PËR ANËTAR TË BORDIT TË ADMINISTRIMIT



Nr.	Emri	Aktësi	Mbledhri	Vota	Përqindja
1	ELED	EDMOND	FAGU	0	0%
2	ESMERALD	ENVER	FILAJ	4	7.272%
3	LORETA	SIMON	ÇAPELI	4	7.272%
4	RIKARD	VIKTOR	LUKA	22	40%
5	ZENEL	GIJLEK	SHALARI	25	45.45%

Vota totale	Vota të vlefshme	<u>55</u>
	Vota të pavlefshme	<u>4</u>
	Fletë të dëmtuara	<u>1</u>
	Fletë të papërdorura	<u>2440</u>
	Fletë votimi në total	<u>2500</u>

Shënimi: Kjo tabelë hartohet në 3 kopje. 1 kopje futet në kuti së bashku me rezultatin dhe vendimet e KZF dhe 1 kopje dorëzohet në KZ.

Anëtarët e KZF (firma):

- Arben Balkeci (Pro) Kryetar
- Altin Kallipi (Pro) anëtar
- Duljan Begiraj (Pro) anëtar
- Esmeralda Zega (Pro) anëtar
- Kevin Kucaj (anëtar) (Pro)


 KZF KRYETARI

 KZF ANËTAR

4.5 Equipment of all students with the Student's Card within the academic year 2018 – 2019



Legal Situation

* As promised in the "Pact for the University" the **Student Card would be part of the European Student Card project** and would be issued by the Educational Services Center. The MESY would make public the agreements and the list of services that students could receive with state entities, municipalities and private entities by setting reduced prices services for students nationwide, even for foreign students in Albania also.

* According to Law 80/2015 on Higher Education, the Student Card is a unique document and the institution solely responsible for its production and issuance is the Ministry of Education, Sports and Youth.

* On April 17, 2019, the government decision no. 226 was added to the official journal, for the services that will be provided by the institutions under the student card. This decision in its point 11 also provides for the possibility that in addition to MESY, the student card may be produced and administered by local self-government units with their own funds.

With the publication of this decision, the municipality of Tirana immediately began producing and distributing the student card to universities.

Until October 21, 2019 according to governmental sources, **20116 Student Cards** were distributed in the capital. The card produced by the Tirana municipality contains 40 services approved by the Municipality Council offering discounts on visits to museums, theaters and cinemas but bypassing their basic needs such as food, clothing, stationery supplies, books, hospitals and traffic. The Municipality of Tirana promised that the student card would benefit the general ticket of public transportation for 600 lek, and at the beginning of October students stated that they have benefited a student subscription for public transport.



In the face of pressure from the media, students and from the Civic Resistance regarding the discrimination against students in other regions as beneficiaries of the Student Card, the MESY on September 11, 2019 concluded a Memorandum of Understanding with the **Albanian Post by delegating the latter the production and distribution of the Student Card.**

The Student Card, referring to the distribution process, will be in the hands of every student within the academic year 2019 - 2020, **while filling it with services and products that address basic needs of the students, remains a major challenge to turn it into a facilitating tool for the living conditions of students.** Student Card budgeting still does not appear to be in the plans of the responsible institutions. According to the official communication between the Civic Resistance and MESY, the budget available for the Student Card from this ministry is 0 lek. MESY says the costs will be borne by local government units.

4.6 Review of academic titles, lecture textbooks and verification of plagiarism in PhDs

On 26.12.2018, the Council of Ministers Decision No. 777 **“On the anti-plagiarism control of dissertations for the award of scientific degrees”** was adopted. This DCM inter alia provides for the creation of a digital archive of PhDs in the Republic of Albania at the MESY and, after checking all the scientific degrees accumulated in this archive through a software program, the ministry responsible for education will submit anti- plagiarism digital audit reports at the respective HEIs to assess and take appropriate actions on the academic titles with problems with plagiarism.

Referring to the terms of the "Pact for the University", **by June 2019, it is necessary for the following:**

- *Anti-plagiarism check and review of academic titles.
- *Creation of the Digital Archive of PhDs in the Republic of Albania at MESY.
- *Adopt new law on the Code of Conduct and Integrity in Research.

From 2007 to 2018, in the MESY register only the following data regarding academic degrees and titles is found:

- 248 Docents
- 3,757 Scientific grades “Doctor” in the country
- 546 Scientific grades “Doctor” in a foreign country
- 1,038 Academic titles “Associated Professor”
- 2 Academic titles “Associated Professor” in a foreign country
- 503 Academic titles “Professor”



Given the government's promise in the "Pact for the University" that within June 2019 will begin the review of academic titles, anti-plagiarized screening and the creation of the Digital Archives of PhDs, it results as an unfulfilled promise from the government's part. From the official communication between the Civic Resistance and MESY in April, in function of the Digital Archive, the number of dissertations was 12, and in the communication at the end of June 2019 the ministry responded, “we inform that MESY is in the process of establishing a Digital Archive in cooperation with the National Agency of Information Society”.

4.7 Performance evaluation in teaching, online publications and registration of lectures.

The student protest and monitoring of the Civic Resistance during 2018 exposed the high level of corruption perceptions in public universities and other problems within the academic staff such as poor performance, fictitious qualifications, merit-based recruitment of the academic staff, non-contemporary curricula and fictitious assessments of performance by the universities themselves.

The Pact for the University addressed this issue by foreseeing the application of the Student Performance Monitoring and Evaluation Instrument for Teaching Performance and Academic Staff Research through the National Student Survey (NSS). Assessment reports prepared by ASCAL will be submitted to the Ministry Education, Sports and Youth, along with the Higher Education Institution that has undergone the evaluation process and should be part of the **personal file** of each member of the academic staff.

1. In reference to the Pact for the University, **within February 2019**, working groups should have been set up with the participation of students in the assessment process (NSS), **a fact that was not made public and there was no selection process for students who would be part of this group.**
2. Realization of the National Student Survey and creation of personal files of professor – June 2019
3. Drafting the Code of Quality in the Education System including Student Concerns - June 2019.

To address the issues identified during the student protest and as predicted in the "Pact for the University" the MESY conducted the National Student Survey in April - May 2019. The questionnaire was designed by an accreditation board consisting of 11 professors and distributed to approximately 100,000 students in their e-mails, with a student participation of 20%.

Beyond the problems with the delays and non-involvement of students in the design of the survey questionnaire, **this process skipped the two main commitments aimed at addressing students who were dealing with the phenomenon of corruption in universities and creating professor files** as assessed in this survey. Although the full results of the Survey have not yet been made public, the students in the questionnaire were not able to answer any questions about individual cases of passive corruption, lack of ethics in teaching, and to evaluate the lecturers, so that their personal files would be created based on the results of the survey.

The screenshot shows the website of the Agency for Quality Assurance in Higher Education (ASICAL). The URL is https://ascal.al/sq/sondazhi-kombetar-i-studenteve/rezultatet-e-vleresimit. The page title is 'Agjencia e Sigurimit të Cilësisë në Arsimin e Lartë'. The navigation menu includes 'Programi i Transparencës', 'Procesi i akreditimit QAA', and 'Na kontaktoni'. The main content area shows 'SKS' and 'Rezultatet e Vlerësimit'. The sidebar on the left lists 'Metodologjia dhe instrumentat', 'Takimet informuese', and 'Rezultatet e Vlerësimit'.

4.8 Building libraries with European standards and an online university book for students in Albanian.

Due to the high cost of book prices and the lack of student access to scientific publications for the development of course and research assignments within HEIs, building an online library with European standards was one of the student demands.

In April 2019, the Prime Minister and Minister of Education, Sports and Youth, presented the Digital Library as one of the promises of the "Pact for the University" that would address the problem of the

costs of buying books and increase student access to scientific publications. According to government officials, the library provides access to research in 50,000 journals, 193,000 academic books and 30 modules for learning foreign languages by themselves. Any student or lecturer can access the library online through a unique account and password.

Despite the high number of scientific materials, the online library contains, students do not find information relevant to their school curricula and do not have access to any textbooks, articles or scientific materials in Albanian.

This promise does not directly coincide with the demand the students intended to address, which is minimizing the cost of books purchased in libraries or their lack in university libraries, despite the total investment from the state budget for the Digital Library being **\$ 687,825 excluding VAT** for period 2019 - 2022.

https://ulibrary.rash.al

ULIBRARY List Manual Contact Us

HAPAT PËR PËRDORIM

Përzgjidhni universitetin tuaj
1. Kujdes! Ju nuk mund të përzgjidhni universitet të ndryshëm nga universiteti ku jeni regjistruar.

Përzgjidhni fushën e kërkimit
2. Shkruani fushën që ju intereson të kërkoni dhe klikoni "Search".

Identifikohuni
3. Në formën që do ju shfaqet, vendosni email-in tuaj.

RASH Albanian Academic Research Engine (ALARE)

--Please select your institution-- Keyword Enter search term Search

4.9 Other Promises

4.9.1 The portal www.punetembare.al

In the framework of the Pact for the University, 1000 job positions in the public administration were promised to students through a "sui generis" procedure filling all executive vacancies with students of the excellence. This opportunity was created through DCM no. 766, dated 26.12.2018 which stipulates that for 2019, vacancies of the executive category (specialist and equivalent) in public administration institutions, part of the civil service, shall be filled with priority by graduates of excellence starting from 2017 and onwards, through their employment with a 1-year temporary contract.

According to the Civic Resistance's monitoring, this is one of the promises made by the government under the Pact for the University, but it should also be noted that the other promises came not as a result of the students' requests but as a reflection of the executive itself. DCM 766 stipulates that this government policy is only valid for 2019 and for employed students and does not provide sustainability in the civil service but only work experience.

4.9.2 University Campus of Tirana

Through the Prime Minister's Decree no. 184, 26/12/2018 the working group was set up to prepare the establishment and operation of the University Campus of Tirana. This group will present to the MESY and the Prime Minister the final study report and campus construction action plan by March 31, 2019. While the University Campus project became part of the electoral campaign promises of the Socialist Party's candidate for mayor in Tirana, they presented the project for the construction of 11 new buildings in Student City with reading and study facilities. It is now expected to see the presentation of the project and concrete interventions in the projected area.

The government had planned to establish a **Solidarity Fund** for the Higher Education system within May 2019, with 20% of the corporate social responsibility fund benefiting from concessionary contracts being transferred to finance Higher Education. Until November 2019 there has been no public document proving the fact of transferring this amount to an investment for education and students.

4. Conclusions

The student protest proved effective **to attract the attention of the government** and to build a **public discourse on higher education issues** after a long period of lacking attention from all governments and public decision makers. In terms of organization, this protest was a "sui generis" with no representative group and no hierarchical structures.

With the student pressure and interest taking a fall, the pace of the realization of the Pact for the University dropped, media presence replaced transparency, and deadlines were violated. The lack of constant pressure and lack of communication bridges leads to a distorted implementation of the promises and, ultimately, a complete failure of the main purpose of the protest.

Universities and their leaders, during and after the protest, did not prove the autonomy and independence that the law was intended to give them; they failed to understand, support and assist students.

Law 80/2015 on Higher Education which reformed higher education continues to be not implemented in the absence of bylaws, and despite numerous problems **there is no state analysis to assess its effectiveness in the education system.**

6. Annexes

REPUBLIKA E SHQIPËRIË
MINISTRIA E ARSIMIT, SPORTIT DHE RINISË
DREJTORIA E PËRGJITHSHME E POLITIKAVE DHE ZHVILLIMIT TË
ARSIMIT, SPORTIT DHE RINISË
DREJTORIA E POLITIKAVE DHE STRATEGJIVE TË ZHVILLIMIT TË ARSIMIT, SPORTIT DHE
RINISË

Nr. 6361/1 Prot. Tiranë, më 08.07.2019

Lënda: Kthim përgjigje kërkesës për informacion.

ORGANIZATËS QËNDRESA QYTETARE
Rruga 'Hoxha Tahsim', Pall. 'Vjero' Ap. 23A, Tiranë

Në përgjigje të shkresës suaj datë 17.06.2019, regjistruar në Ministrinë e Arsimit, Sportit dhe Rinisë (MASR) me nr. 6361 prot., datë 19.06.2019, ju informojmë mbi çështjet e paraqitura në kërkesën tuaj:

1. Listë me anëtarët e bordit të zgjedhur nga studentët përfaqësues të MASR-së në 14 universitetet publike ose të gjitha ato që dispononi:

Bashkëlidhur lista e anëtarëve të Bordeve të Administrimit të zgjedhur nga studentët përfaqësues të MASR-së.

2. Kostoja/buxheti total i Bibliotekës Online:

Për sa kërkohet në pikën 2, buxheti total i Bibliotekës Elektronike është 687.825 USD (dollarë amerikanë) pa TVSH, për periudhën 2019-2022.

3. Buxheti total në dispozicion të Kartës së Studentit nga MASR për vitin 2019:

Sa i përket buxhetit total në dispozicion të kartës së studentit, sqarojmë se në buxhetin 2019 të MASR-së nuk ka fonde të parashikuara, pasi kostot përballohen nga buxheti i Njësisë të Qeverisjes Vendore të cilat janë ofruar për implementimin e saj, sipas përcaktimeve të VKM-së numër 226 datë 17.04.2019.

4. Numri i disertacioneve të mbledhura për arkivin digjital të disertacioneve si dhe numrin e titujve të identifikuar me plagjaturë:

Përsa i përket arkivit digjital të disertacioneve, informojmë se MASR është në proces për ngritjen e tij në bashkëpunim me Agjencinë Kombëtare të Shoqërisë së Informacionit.

SEKRETAR I PËRGJITHSHËM

Oltjon MUZAKA

Adresa: "Rruga e Durrësit", Nr. 23, AL 1001, Tiranë. E-mail: info@arsimi.gov.al www.arsimi.gov.al

Nr.	IAL	Anëtarët e bordit të administrimit zgjedhur nga studentët
1	Universiteti "Luigj Gurakuqi" Shkodër	Ted Paco
2	Universiteti Bujqësor i Tiranës	Marin Mema
3	Universiteti "Eqerem Çabej" Gjirokastrë	Erjon Nebiaj
4	Universiteti "Ismail Qemal" Vlorë	Anjeza Shiko
5	Universiteti "Aleksandër Moisiu" Durrës	Etleva Leskaj
6	Universiteti "Aleksandër Xhuvani" Elbasan	Luan Rapi
7	Universiteti "Fan Noli" Korçë	Artur Balli
8	Universiteti i Arteve	Bujar Kapexhiu

REPUBLIKA E SHQIPËRIË
MINISTRIA E ARSIMIT, SPORTIT DHE RINISË
DREJTORIA E PËRGJITHSHME E POLITIKAVE DHE ZHVILLIMIT TË ARSIMIT,
SPORTIT DHE RINISË
DREJTORIA E KONCEPTIMIT DHE FIZIBILITETIT TË PROJEKTEVE TË
ARSIMIT, SPORTIT DHE RINISË

Nr. 2708/2 Prot. Tiranë, më 04.04.2019

Lënda: Kthim përgjigje

ORGANIZATËS QËNDRESA QYTETARE
Tiranë

Në përgjigje të shkresës suaj drejtuar Ministrisë së Arsimit, Sportit dhe Rinisë, regjistruar me nr. 2708 prot., datë 06.03.2019, ju bëjmë me dije se:

Në lidhje me kartën e studentit, në vijim të ngritjes së grupit të punës pranë Ministrisë së Arsimit, Sportit dhe Rinisë, është duke u proceduar me hartimin dhe miratimin e akteve nënligjore përkatëse.

Në zbatim të urdhrin nr. 41, datë 24.01.2019 të Ministrisë së Arsimit, Sportit dhe Rinisë "Për njoftimin e fillimit të procedurave të përzgjedhjes së anëtarëve të Bordit të Administrimit, mënyrën e vlerësimit të kandidatëve dhe afatin e dorëzimit të dokumentacionit", është bërë publike procedura, dokumentacioni dhe afati për aplikim për antar bordi si përfaqësues të MASR. Në vijim të vendeve vakante, është rihapur procedura për aplikim në zbatim të urdhrin nr. 171, datë 15.03.2019 "Për rishpalljen e procedurave të përzgjedhjes së anëtarëve të Bordit të Administrimit, mënyrën e vlerësimit të kandidatëve dhe afatin e dorëzimit të dokumentacionit". Lista me anëtarët e përzgjedhur është e aksesueshme në faqen zyrtare të Ministrisë së Arsimit, Sportit dhe Rinisë www.arsimi.gov.al.

Në funksion të Arkivit Digjital, numri i disertacioneve të deponuara është 12.

Numri i studentëve që ndjekin ciklin e parë të studimeve dhe përfillojnë reduktim të tarifës është 67225. Numri i studentëve që ndjekin ciklin e parë të studimeve dhe përfillojnë bursë është 9258. Numri i studentëve që ndjekin ciklin e dytë të studimeve dhe përfillojnë reduktim tarife është 3349. Efekti financiar në lidhje me reduktimin e tarifave dhe përfillimin e bursave është 2.1 miliardë lekë.

Lutemi gjeni bashkëlidhur një kopje të memorandumit të mirëkuptimit midis CNOUS dhe QSHA për realizimin dhe zbatimin e Kartës Evropiane të Studentit në Shqipëri, si

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dhe një kopje të urdhrin nr. 104, datë 21.02.2019 të Ministrisë së Arsimit, Sportit dhe Rinisë "Për disa ndryshime dhe shtesa në urdhrin nr. 353, datë 27.06.2018 "Për ngritjen e grupit të punës për monitorimin dhe administrimin e ankesave, sugjerimeve dhe nisimave të portalit "shqipëriaqend.com.al", të ndryshuar.

Duke ju falënderuar për bashkëpunimin,

SEKRETAR I PËRGJITHSHËM

Oltjon MUZAKA

